

Message Text

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TO AMEMBASSY BELGRADE PRIORITY

AMEMBASSY BEIRUT

AMEMBASSY BONN

AMEMBASSY BOGOTA

AMEMBASSY BUENOS AIRES

AMEMBASSY CANBERRA

AMEMBASSY CAIRO

AMEMBASSY DAKAR

AMEMBASSY ISLAMABAD

AMEMBASSY JAKARTA

AMEMBASSY LONDON

AMEMBASSY LAGOS

AMEMBASSY MADRID

AMCONSUL MELBOURNE

AMEMBASSY MEXICO CITY

AMEMBASSY MOSCOW

AMEMBASSY NAIROBI

AMEMBASSY NEW DELHI

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY PORT OF SPAIN

AMEMBASSY PRAGUE

AMEMBASSY RABAT

AMCONSUL RIO DE JANEIRO

AMEMBASSY ROME

AMEMBASSY SAN JOSE

AMEMBASSY STOCKHOLM

AMEMBASSY TANANARIVE

AMEMBASSY TOKYO

AMEMBASSY BRASILIA

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INFO USLO PEKING PRIORITY

C O N F I D E N T I A L STATE 018032

FOLLOWING REPEAT SECSTATE 18032 ACTION TEL AVIV INFO MONTREAL
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QUOTE C O N F I D E N T I A L STATE 018032

E.O. 11652: GDS

TAGS: PORG, EAIR, ICAO, IS

SUBJECT: ISRAELI INITIATIVE IN ICAO

1. IO ASSISTANT SECRETARY BUFFUM CALLED IN ISRAELI MINISTER COUNSELOR SHALEV JANUARY 24 TO REVIEW ISRAELI APPROACH TO ICAO TO STRENGTHEN MEASURES AGAINST UNLAWFUL INTERFERENCE WITH INTERNATIONAL CIVIL AVIATION (LATTER REPORTED SEPTTEL). BUFFUM SAID U.S. WELCOMES ISRAELI INITIATIVE IN ICAO AND FEELS THERE IS PARTICULARLY GOOD OPPORTUNITY, IN LIGHT OF ORLY INCIDENTS AND ARAB DENUNCIATIONS OF THEM, TO DEMONSTRATE WHAT AN INTERNATIONAL ORGANIZATION CAN DO BY RESPONDING NOW WITH DEVEVENT OF CONSTRUCTIVE MEASURES AGAINST AIR PIRACY. U.S. WISHES TO CAPITALIZE ON SITUATION IN ICAO TO DEVELOP AND ENCOURAGE IMPLEMENTATION OF TOUGHER TECHNICAL MEASURES FOR PREVENTING UNLAWFUL INTERFERENCE WHILE HIGHLIGHTING RISKS INVOLVED IN UNLAWFUL INTERFERENCE WHICH REQUIRE REMEDIAL ACTION. BUFFUM EMPHASIZED ESSENTIALITY OF DEPOLITICIZING DEBATE AND OF WORKING FOR 0ROADEST POSSIBLE SUPPORT IF THIS OBJECTIVE TO BE ACHIEVED. U.S. HOPES, FOR EXAMPLE, FRANCE MIGHT FURNISH DETAILS OF ORLY INCIDENTS AS BACKDROP FOR TECHNICAL REVIEW OF PREVENTIVE MEASURES, AS WELL AS ENCOURAGING POSITIVE CONTRIBUTION FROM YUGOSLAVIA (WHOSE AIRCRAFT INVOLVED IN ONE INCIDENT) AND HOPEFULLY FROM ARAB STATES ALSO.

2. SHALEV SAID U.S. OBJECTIVE IS PRECISELY WHAT GOI IS SEEKING FROM IS INITIATIVE, ADDING THAT U.S. EMPHASIS ON TAKING TECHNICAL, UNPOLITICIZED APPROACH CORRESPONDS EXACTLY WITH GOI VIEW. SHALEV SAID THAT GUIDANCE FROM TEL AVIV REGARDING ISRAELI INITIATIVE IN ICAO EMPHASIZED CONFIDENTIAL

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THAT GOI DOES NOT WISH TO EXAMINE ORLY INCIDENTS FROM POLITICAL ANGLE, BUT STRICTLY FROM TECHNICAL POINT OF VIEW. HE OBSERVED THAT IATA PRESIDENT ALREADY HAS APPROACHED ICAO MEMBERS TO STRESS NEED FOR IMPROVED SECURITY MEASURES, AND RECALLED THAT ISRAEL HAD EARLIER PROPOSED NEW TECHNICAL MEASURES IN ICAO IN AFTERMATH OF SWISSAIR EXPLOSION. HE SAID NEW MEASURES ISRAEL IS NOW PREPARED TO SUGGEST IN ICAO WILL BUILD UPON THESE

EARLIER PROPOSALS.

3. SHALEV SAID ISRAEL WILL SHORTLY SUBMIT NEW PAPER TO ICAO CONTAINING PRACTICAL IDEAS FOR MEASURES OF A TECHNICAL NATURE DESIGNED TO IMPROVE SECURITY, (OBSERVING THAT ISRAEL PERHAPS HAS HAD MORE OCCASION THAN OTHERS TO THINK HARD ABOUT THIS SUBJECT). HE VOLUNTEERED TO SHOW PAPER TO U.S. (POSSIBLY WEEK HENCE) BEFORE SUBMISSION TO ICAO, AND BUFFUM WELCOMED OPPORTUNITY FOR ADVANCED REVIEW. BUFFUM EXPRESSED GRATIFICATION THAT APPROACH ISRAEL PLANS IN ICAO APPEARS TO CORRESPOND WITH U.S. VIEWSON HOW SUBJECT SHOULD BE PURSUED THERE.

4. BUFFUM SAID THAT IN LIGHT OF SHALEV'S POSITIVE REACTION, U.S. INTENDED TO MOVE QUICKLY NOW TO CONSULT WITH OTHER MEMBERS OF ICAO COUNCIL, INCLUDING ARABS. INGERSOLL UNQUOTE KISSINGER

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